

A large graphic in the background features a yellow sun with rays, a green leaf, and a teal wave-like shape.

# Charlotte County FY22 & FY23 Proposed Budgets

1<sup>st</sup> Public Hearing  
September 7, 2021



CHARLOTTE COUNTY  
FLORIDA

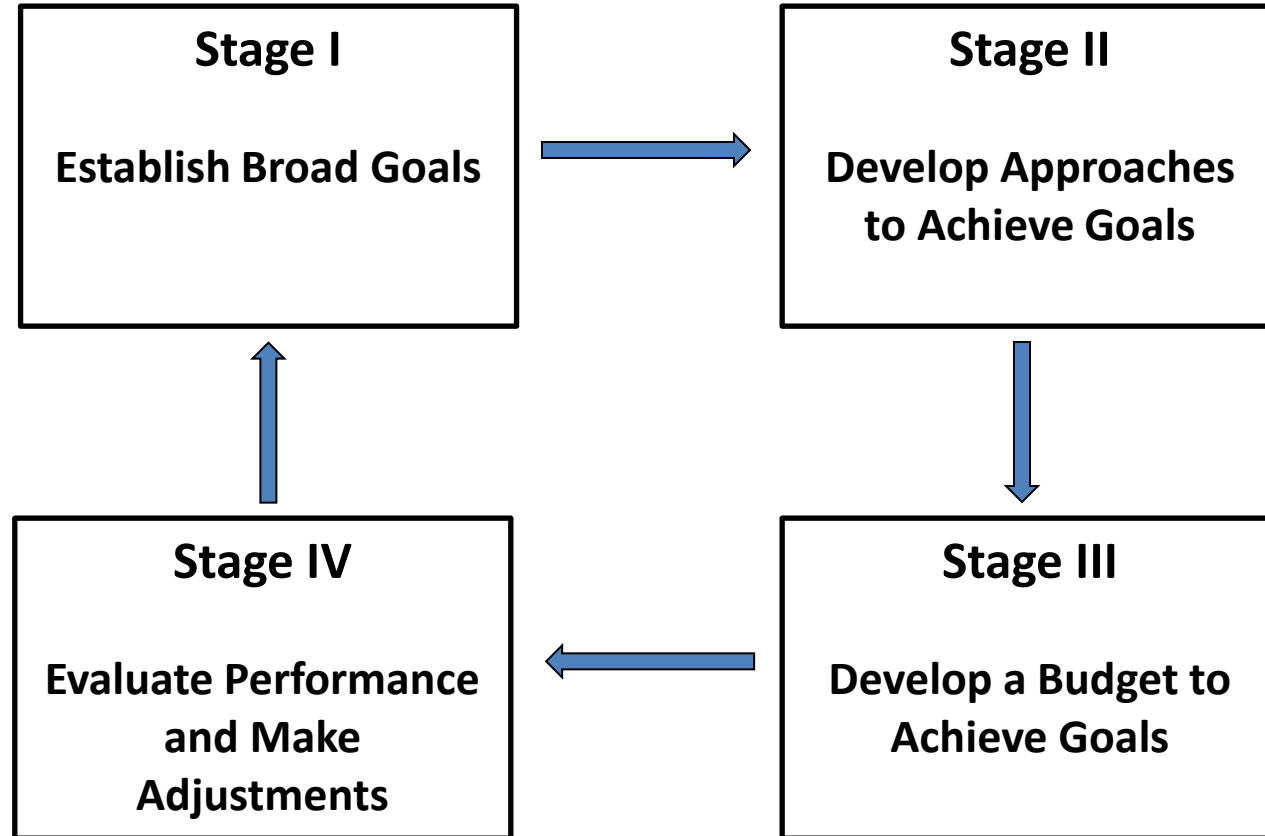
# Agenda

- County Administrator – Opening Comments
- Review of FY21/22 – FY22/23 Budget Process
- Millage Rates
- Presentation of Budget
- Changes from July 20th Workshop
- Adopt tentative rates / budgets and final MSBU rates

# Review of 2021/22 & 2022/23 Budget Process



# Stages of the Budget Process



# Calendar

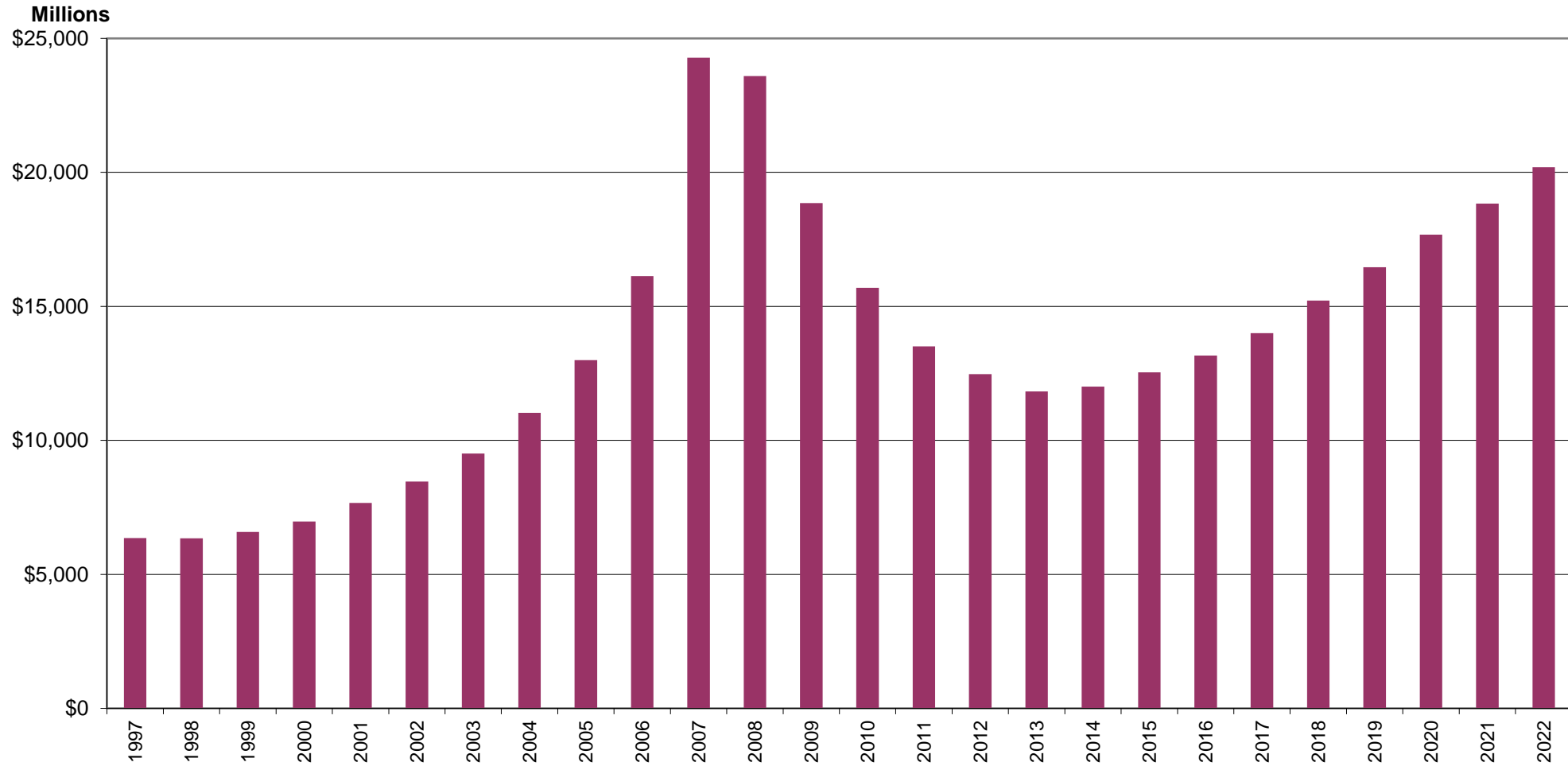
|     |   |
|-----|---|
| Dec | <p>Review of proposed process with BCC</p> <p>Results from Employee Survey</p> <p>Results from Citizen Survey</p> <p>Post COVID World Exercise</p> <p>On-Line Solicitation of Citizen Input</p>   |
| Jan | <p>Citizen Input</p> <p>Prepare review packet for BCC</p> <ul style="list-style-type: none"> <li>• Post COVID analysis</li> <li>• Citizen Survey</li> <li>• Employee Survey</li> </ul>  |
| Feb | <p>BCC Strategic Plan Workshop</p> <p>Departments update PBB information</p> <p>Departmental budget submissions due</p>   |
| Mar | <p>BCC Workshop for preliminary review</p> <ul style="list-style-type: none"> <li>• Assumptions and projected financial status</li> <li>• Confirm direction to organization</li> <li>• Review of policies</li> </ul> <p>Departmental meetings with Fiscal</p> <ul style="list-style-type: none"> <li>• Review operations and programs</li> <li>• Confirm requests</li> <li>• Prepare for meeting with Administration</li> </ul> |

|          |  |
|----------|--|
| Apr      | Department Budget meetings with Administration   |
| Apr-June | <p>BCC workshops</p> <ul style="list-style-type: none"> <li>• Review of operations and service levels</li> <li>• Review cost by strategic focus area</li> <li>• Review efforts to advance BCC goals</li> <li>• Update revenue picture</li> </ul> |
| May-June | Internal Balancing of Budget   |
| July     | Presentation of Recommended Budget   |
| Sept     | <p>Public Hearings:</p> <p>Recommended 2021/22-2022/23 Budget</p> <p>BCC adoption of 2021/22-2022/23 Budget</p>  |

# Millage Rates

FY2021/22

# Assessed Valuation



# FY21/22 Property Valuations

|  | <b>FY 20/21<br/>Tentative</b> | <b>FY 20/21<br/>Final</b> | <b>FY 21/22<br/>Tentative</b> | <b>Variance</b> |       |
|--|-------------------------------|---------------------------|-------------------------------|-----------------|-------|
| County-wide                                | 18,866,057,766                | 18,838,045,278            | 20,194,879,557                | 1,356,834,279   | 7.20% |
| Environmentally Sensitive Land Program     | 19,058,547,712                | 19,033,185,073            | 20,416,832,440                | 1,383,647,367   | 7.27% |
| Greater Charlotte Street Lighting District | 13,713,277,240                | 13,679,382,801            | 14,738,413,119                | 1,059,030,318   | 7.74% |
| Charlotte Public Safety Unit               | 15,546,915,942                | 15,516,983,587            | 16,712,400,679                | 1,195,417,092   | 7.70% |
| Don Pedro/Knight Island Street/Drainage    | 391,725,739                   | 391,693,799               | 407,100,895                   | 15,407,096      | 3.93% |
| Manasota Key Street & Drainage Unit        | 587,734,372                   | 587,218,674               | 623,894,714                   | 36,676,040      | 6.25% |
| Stump Pass/Beach Renourishment             | 6,693,098,772                 | 6,691,916,338             | 7,165,586,122                 | 473,669,784     | 7.08% |
| Sandhill Municipal Service Taxing Unit     | 169,179,544                   | 168,221,334               | 183,236,875                   | 15,015,541      | 8.93% |



# Neighboring Counties

## Valuation Increase

|          |       |
|----------|-------|
| Collier  | 5.65% |
| Manatee  | 7.30% |
| Sarasota | 7.17% |
| Lee      | 7.69% |
| DeSoto   | 4.60% |

# Valuation Impact on Homestead Tax Bill

(Charlotte County Millage Only)

| <b>Valuation</b> | <b>2020/21<br/>Tax Bill</b> | <b>2021/22<br/>Tax Bill</b> |
|------------------|-----------------------------|-----------------------------|
| \$100,000        | 470.56                      | 484.68                      |
| \$200,000        | 1,411.68                    | 1,439.91                    |
| \$300,000        | 2,352.80                    | 2,395.15                    |

Note: \$50,000 Homestead Exemption assumed



# How Your Tax Dollar is Spent FY21/22



# Set Tentative Millage Rates

|  | Revenue         |                    | Millage Rate the Same |                    | Majority Vote   |                    | <u>Recommended</u>    |                    |
|--|-----------------|--------------------|-----------------------|--------------------|-----------------|--------------------|-----------------------|--------------------|
|  | Same as 2020/21 |                    |                       |                    | Maximum Millage |                    | Millage Rate the Same |                    |
| County-wide                                | 5.8774          | 118,692,871        | 6.3007                | 127,241,878        | 9.5226          | 192,307,760        | 6.3007                | 127,241,878        |
| General Fund                               | 2.0162          | 40,716,551         | 2.1614                | 43,649,213         | 3.2666          | 65,969,494         | 2.1614                | 43,649,213         |
| Sheriff Operations                         | 2.6808          | 54,138,658         | 2.8739                | 58,038,065         | 4.3435          | 87,716,170         | 2.8739                | 58,038,065         |
| Capital Projects Fund                      | 1.1804          | 23,837,662         | 1.2654                | 25,554,600         | 1.9125          | 38,622,096         | 1.2654                | 25,554,600         |
| Environmentally Sensitive Land Program     | 0.1864          | 3,806,637          | 0.2000                | 4,083,366          | 0.2000          | 4,083,366          | 0.2000                | 4,083,366          |
| Greater Charlotte Street Lighting District | 0.3016          | 4,445,799          | 0.3250                | 4,789,984          | 0.3648          | 5,376,573          | 0.3250                | 4,789,984          |
| Charlotte Public Safety Unit               | 2.4006          | 40,119,161         | 2.5855                | 43,209,912         | 2.8778          | 48,094,947         | 2.5855                | 43,209,912         |
| Don Pedro/Knight Island Street/Drainage    | 1.3865          | 564,431            | 1.4410                | 586,632            | 3.3536          | 1,365,254          | 1.4410                | 586,632            |
| Manasota Key Street & Drainage Unit        | 0.7340          | 457,913            | 0.7798                | 486,513            | 1.3038          | 813,434            | 0.7798                | 486,513            |
| Stump Pass/Beach Renourishment             | 0.1847          | 1,323,661          | 0.1978                | 1,417,353          | 0.3817          | 2,735,104          | 0.1978                | 1,417,353          |
| Sandhill Municipal Service Taxing Unit     | 0.6483          | 118,798            | 0.7062                | 129,402            | 1.5566          | 285,227            | 0.7062                | 129,402            |
| <b>Total Revenue:</b>                      | <b>11.7195</b>  | <b>169,529,271</b> | <b>12.5360</b>        | <b>181,945,040</b> | <b>19.5609</b>  | <b>255,061,665</b> | <b>12.5360</b>        | <b>181,945,040</b> |

# Proposed Budget

2021/22 & 2022/23

# General Fund

## Five Year Financial Plan – Revenue/Expenditures (Thousands)

|                                    | Actual<br>FY19/20 | Budget<br>FY20/21 | Proposed<br>Budget<br>FY21/22 | Planned<br>Budget<br>FY22/23 | Projected<br>Budget<br>FY23/24 | Projected<br>Budget<br>FY24/25 | Projected<br>Budget<br>FY25/26 |
|------------------------------------|-------------------|-------------------|-------------------------------|------------------------------|--------------------------------|--------------------------------|--------------------------------|
| <b>Operating Revenues</b>          |                   |                   |                               |                              |                                |                                |                                |
| Ad Valorem Taxes                   | 34,278            | 39,576            | 42,170                        | 44,911                       | 47,381                         | 49,751                         | 52,238                         |
| State Shared Revenues              | 19,878            | 22,550            | 22,550                        | 22,550                       | 23,227                         | 23,924                         | 24,641                         |
| Franchise Fees - FPL               | 9,641             | 10,000            | 10,000                        | 10,000                       | 10,100                         | 10,201                         | 10,303                         |
| Charges for Services               | 9,743             | 11,329            | 11,473                        | 11,875                       | 11,994                         | 12,114                         | 12,235                         |
| Less 5%-FS 129.01(2)(B)            |                   | -4,366            | -4,456                        | -4,619                       | -4,855                         | -5,022                         | -5,196                         |
| Other Revenues & Fees              | 6,773             | 3,871             | 4,256                         | 4,364                        | 4,407                          | 4,451                          | 4,496                          |
| Internal Charges                   | 18,852            | 18,676            | 20,700                        | 21,730                       | 21,730                         | 21,730                         | 21,730                         |
| Transfers In                       | 8,649             | 7,447             | 10,190                        | 7,978                        | 8,417                          | 8,838                          | 9,280                          |
| <b>Total Revenues</b>              | <b>107,813</b>    | <b>109,082</b>    | <b>116,883</b>                | <b>118,790</b>               | <b>122,401</b>                 | <b>125,986</b>                 | <b>129,727</b>                 |
| <b>Expenditures</b>                |                   |                   |                               |                              |                                |                                |                                |
| Personal Services-Excluding Health | 36,443            | 40,618            | 42,230                        | 43,826                       | 45,805                         | 47,831                         | 49,905                         |
| FRS Rates                          | 4,731             | 4,655             | 5,374                         | 5,569                        | 5,955                          | 6,218                          | 6,488                          |
| Health & Life Insurance Costs      | 8,823             | 10,213            | 10,965                        | 11,163                       | 11,401                         | 11,818                         | 12,071                         |
| Operating Expenses                 | 23,874            | 31,999            | 35,934                        | 36,957                       | 37,340                         | 37,903                         | 38,298                         |
| Capital Outlay                     | 907               | 999               | 3,354                         | 1,329                        | 1,521                          | 1,728                          | 1,776                          |
| Grants & Aid                       | 3,793             | 4,039             | 4,563                         | 4,563                        | 4,700                          | 4,841                          | 4,986                          |
| Constitutional Offices             | 16,121            | 16,361            | 16,641                        | 16,924                       | 17,432                         | 17,955                         | 18,493                         |
| Transfers                          | 7,088             | 8,730             | 5,590                         | 7,593                        | 7,821                          | 8,056                          | 8,298                          |
| <b>Total Expenditures</b>          | <b>101,779</b>    | <b>117,614</b>    | <b>124,651</b>                | <b>127,925</b>               | <b>131,974</b>                 | <b>136,350</b>                 | <b>140,314</b>                 |
| <b>Use of Reserves</b>             | <b>-6,034</b>     | <b>8,532</b>      | <b>7,768</b>                  | <b>9,135</b>                 | <b>9,574</b>                   | <b>10,364</b>                  | <b>10,587</b>                  |

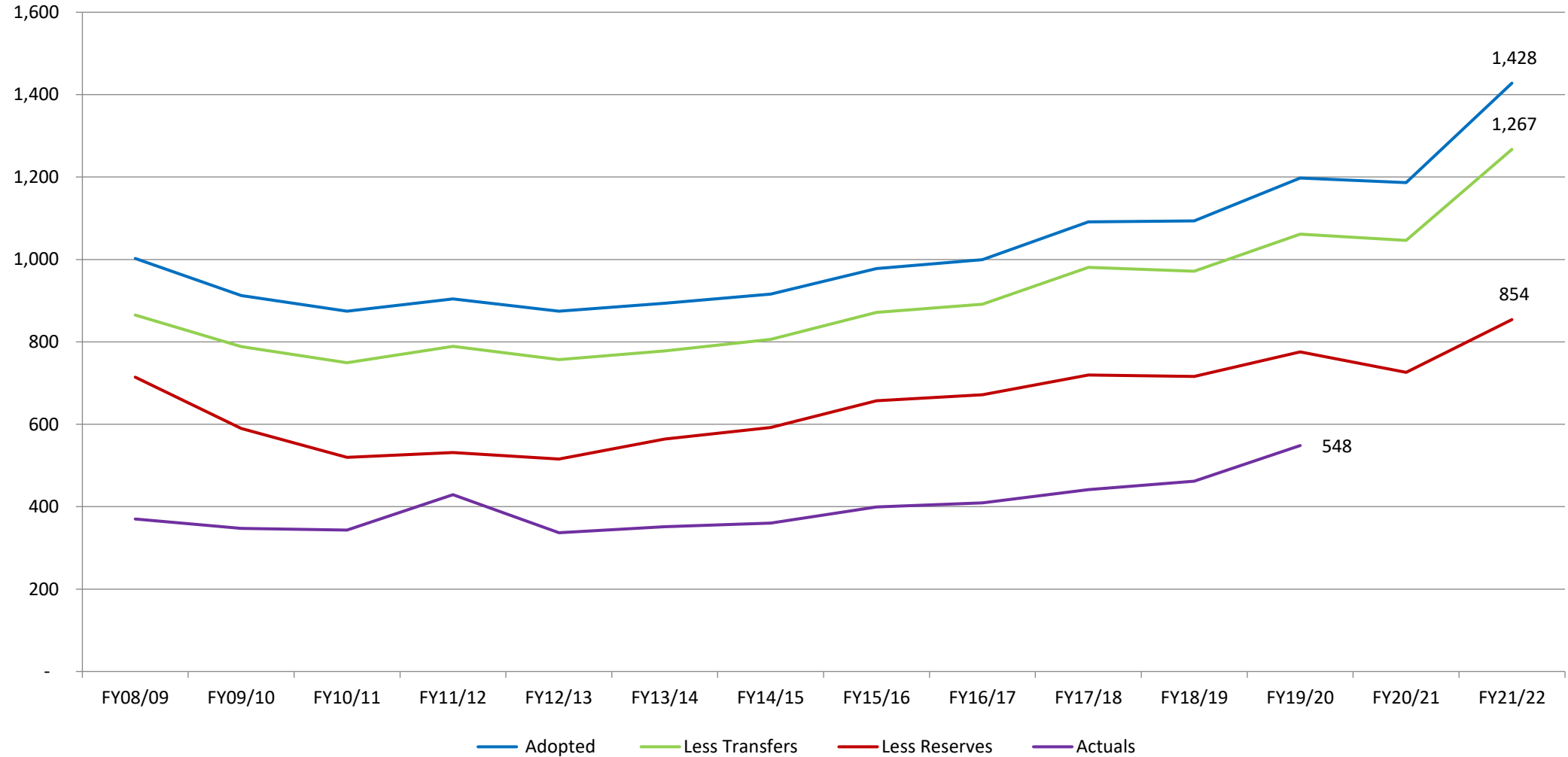
# Proposed 2021/22 & 2022/23 Total County–Wide Budget

|                           |                |
|---------------------------|----------------|
| FY20/21 Adopted Budget =  | \$ 725,887,856 |
| FY21/22 Proposed Budget = | \$ 854,111,610 |
| FY22/23 Planned Budget =  | \$ 822,497,913 |

Note: These figures reflect the budget minus interfund transfers and reserves.

# Net Amended Budgets

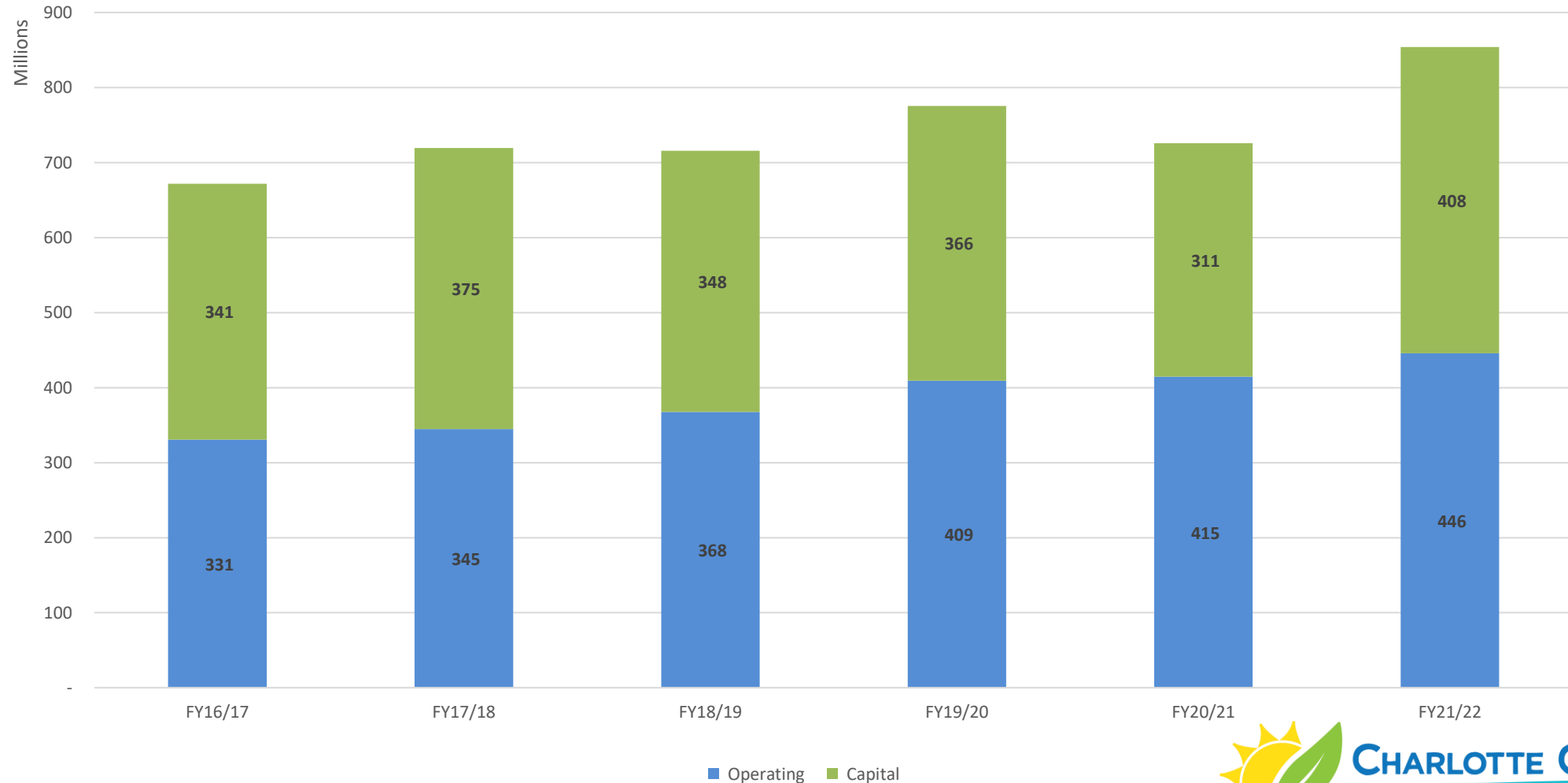
(in millions)



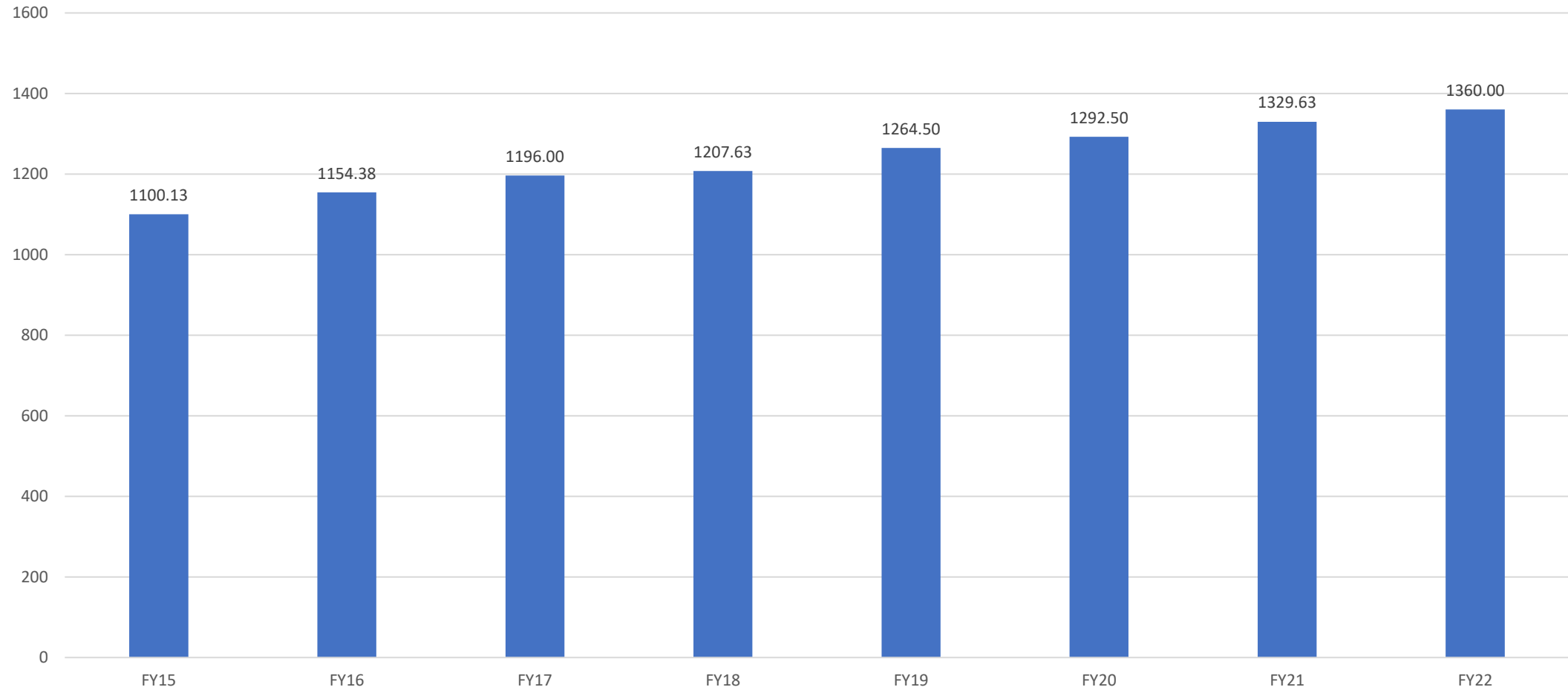


# Net Budget

## Capital vs Operating



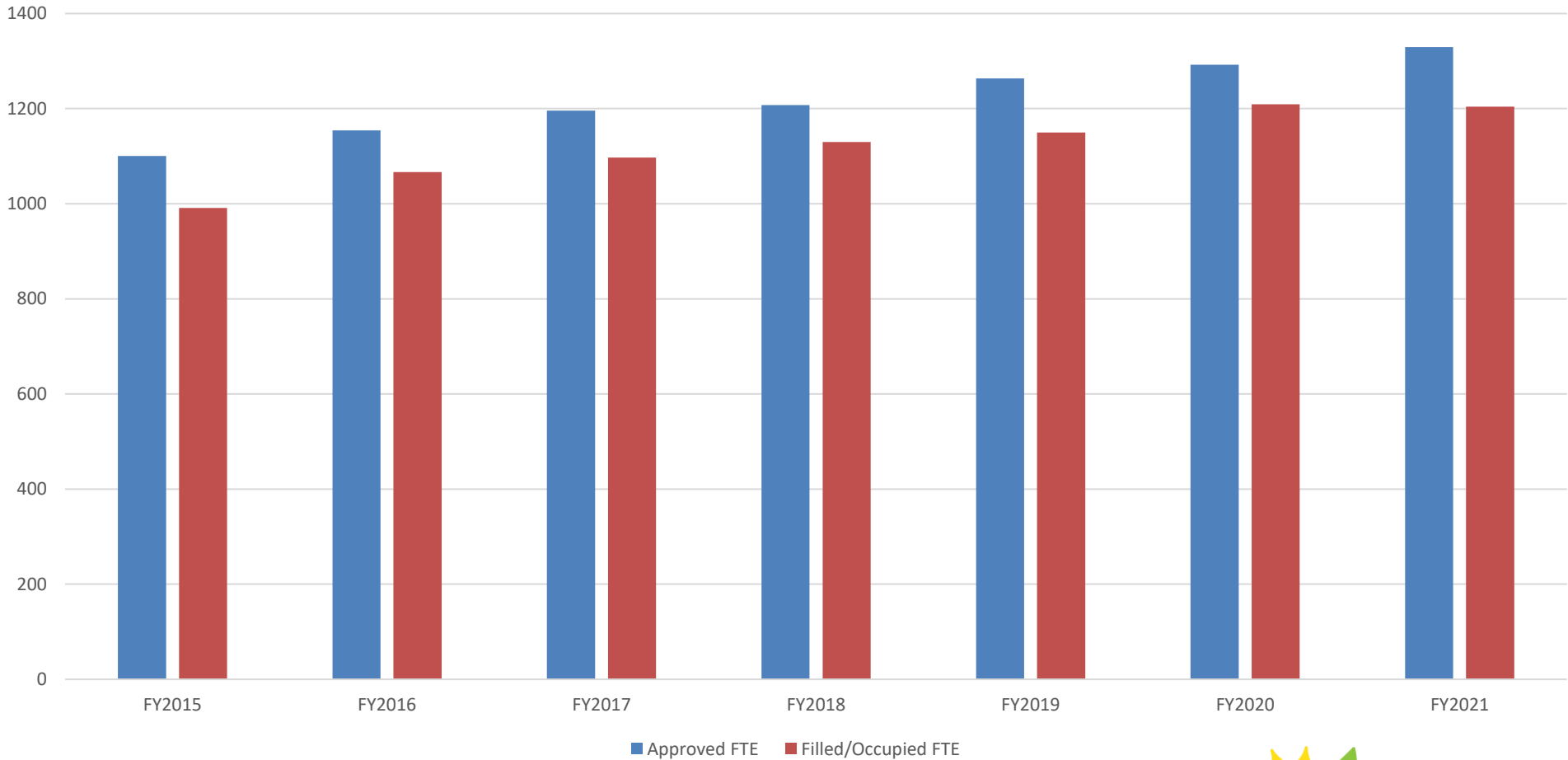
# BCC County-Wide FTE Count



\* FY22 includes 3 FTE positions for Community Services, 3 FTE positions for Public Safety, 1 FTE Radio Communications and 1 FTE position for Budget & Admin - IT



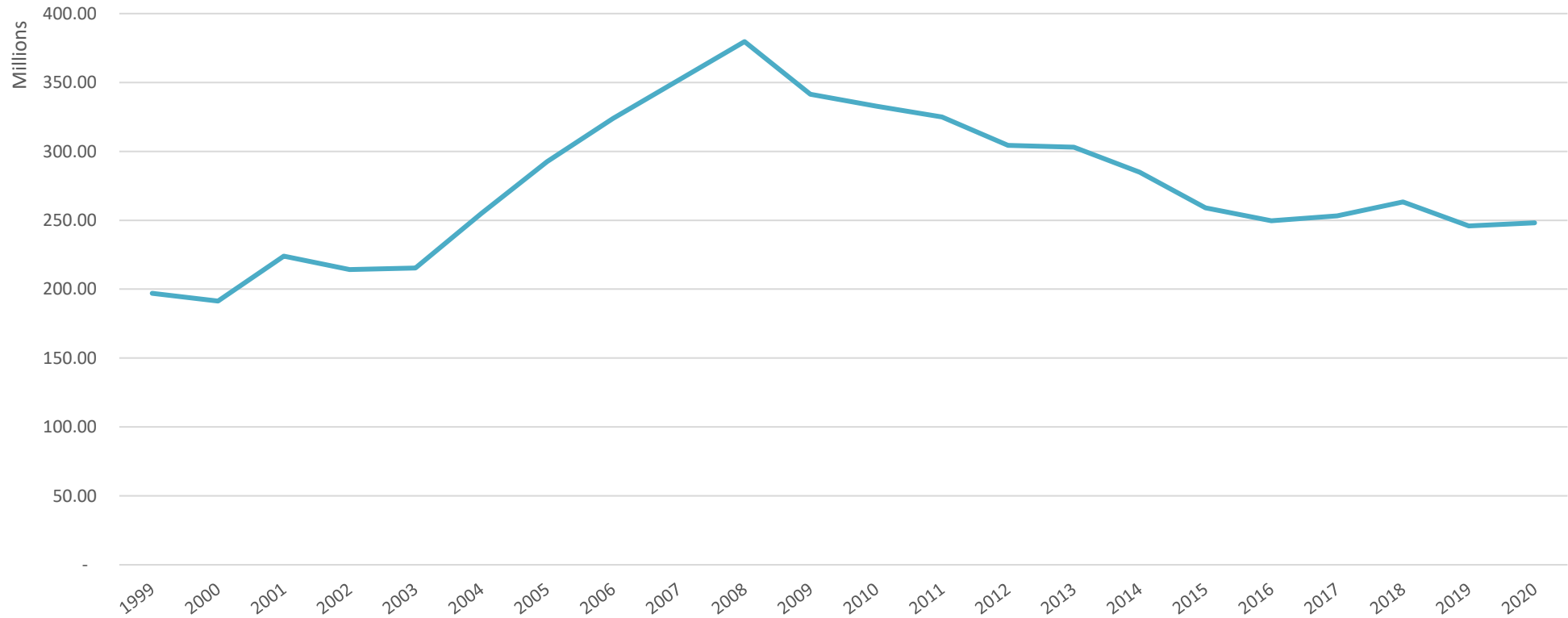
# BCC County-Wide Occupied FTE Count



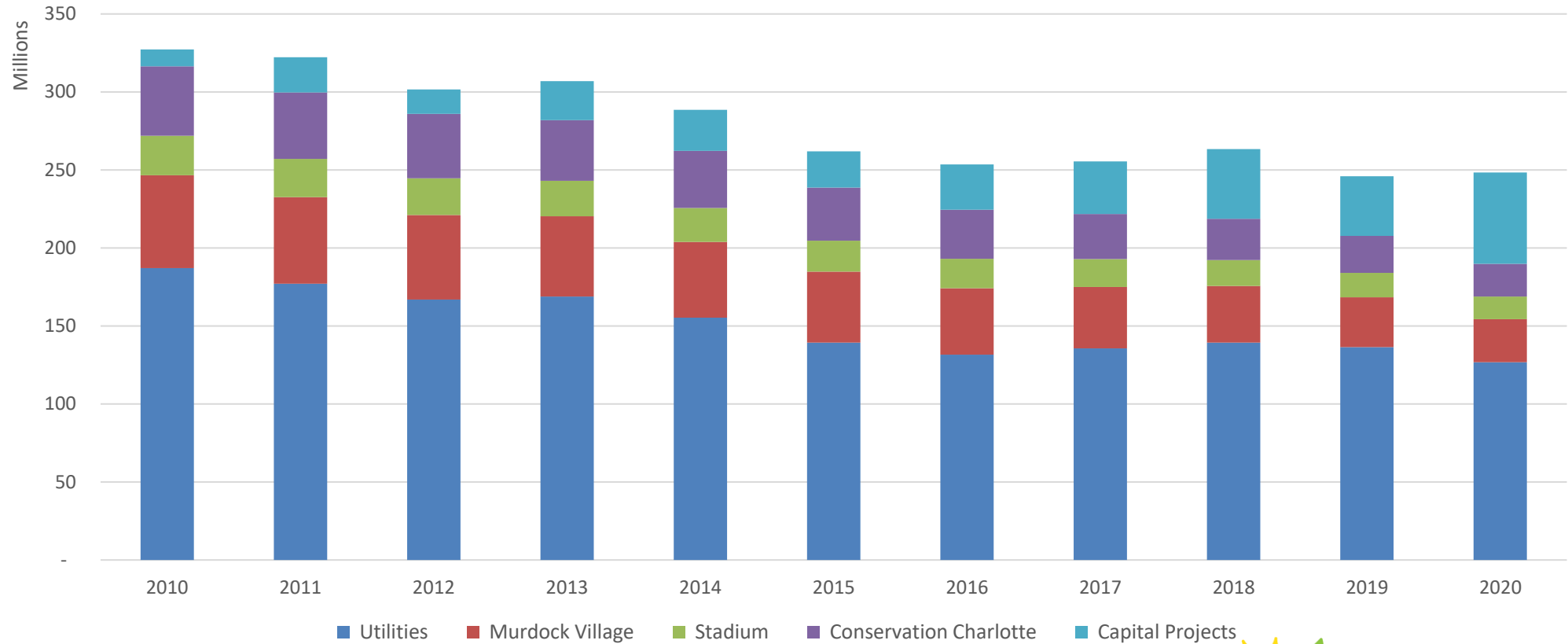
\* FY2021 Unfilled positions as of July 1<sup>st</sup> 2021  
All other years are as of September 30th



# Charlotte County 20 Year Debt Position



# Charlotte County Debt Breakdown



# Reserves

# Ad Valorem Reserves

|                      | <u>Total Reserves</u> | <u>% of Budget</u> | <u>Target</u> |
|----------------------|-----------------------|--------------------|---------------|
| Contingency          | \$ 20,354,777         | 6.05%              | 5% - 10%      |
| Cash Carry Forward   | \$ 17,000,000         | 5.06%              | 5% - 10%      |
| Fiscal Stabilization | <u>\$ 21,200,042</u>  | 11.94%             | >15% *        |
| <b>Total</b>         | <b>\$ 58,554,819</b>  |                    |               |

\* Percentage of General Fund Only.

# Reserves

|                                       | Contingency         | Cash Carry<br>Forward | Fiscal<br>Stabilization | Future Capital     | Restricted        | Total              |
|---------------------------------------|---------------------|-----------------------|-------------------------|--------------------|-------------------|--------------------|
| <b>Ad Valorem</b>                     | 20,354,777          | 17,000,000            | 21,200,042              | -                  | -                 | 58,554,819         |
| <b>Transportation Trust</b>           | 5,574,467           | -                     | -                       | -                  | -                 | 5,574,467          |
| <b>Building Construction Services</b> | -                   | 5,532,133             | -                       | -                  | -                 | 5,532,133          |
| <b>MSBU/TU</b>                        | 15,982,586          | 12,818,698            | -                       | 66,648,623         | 1,853,049         | 97,302,956         |
| <b>Fire Rescue Unit</b>               | 3,111,550           | 3,111,550             | -                       | -                  | -                 | 6,223,100          |
| <b>Capital Projects</b>               | 72,550              | -                     | -                       | 55,639,022         | -                 | 55,711,572         |
| <b>Utilities</b>                      | 37,457,671          | -                     | 2,481,182               | 44,207,117         | 19,343,633 a      | 103,489,603        |
| <b>Landfill</b>                       | 9,083,140           | -                     | -                       | 4,948,280          | 13,057,168 b      | 27,088,588         |
| <b>All Other *</b>                    | 18,274,702          | 5,143,031             | 238,144                 | 19,175,325         | 10,537,019        | 53,368,221         |
|                                       | <b>109, 911,443</b> | <b>43,605,412</b>     | <b>23,919,368</b>       | <b>190,618,367</b> | <b>44,790,869</b> | <b>412,845,459</b> |

a Restricted by Bond Covenant to guarantee debt service

b Restricted for future landfill closure

\* All Other consists of:

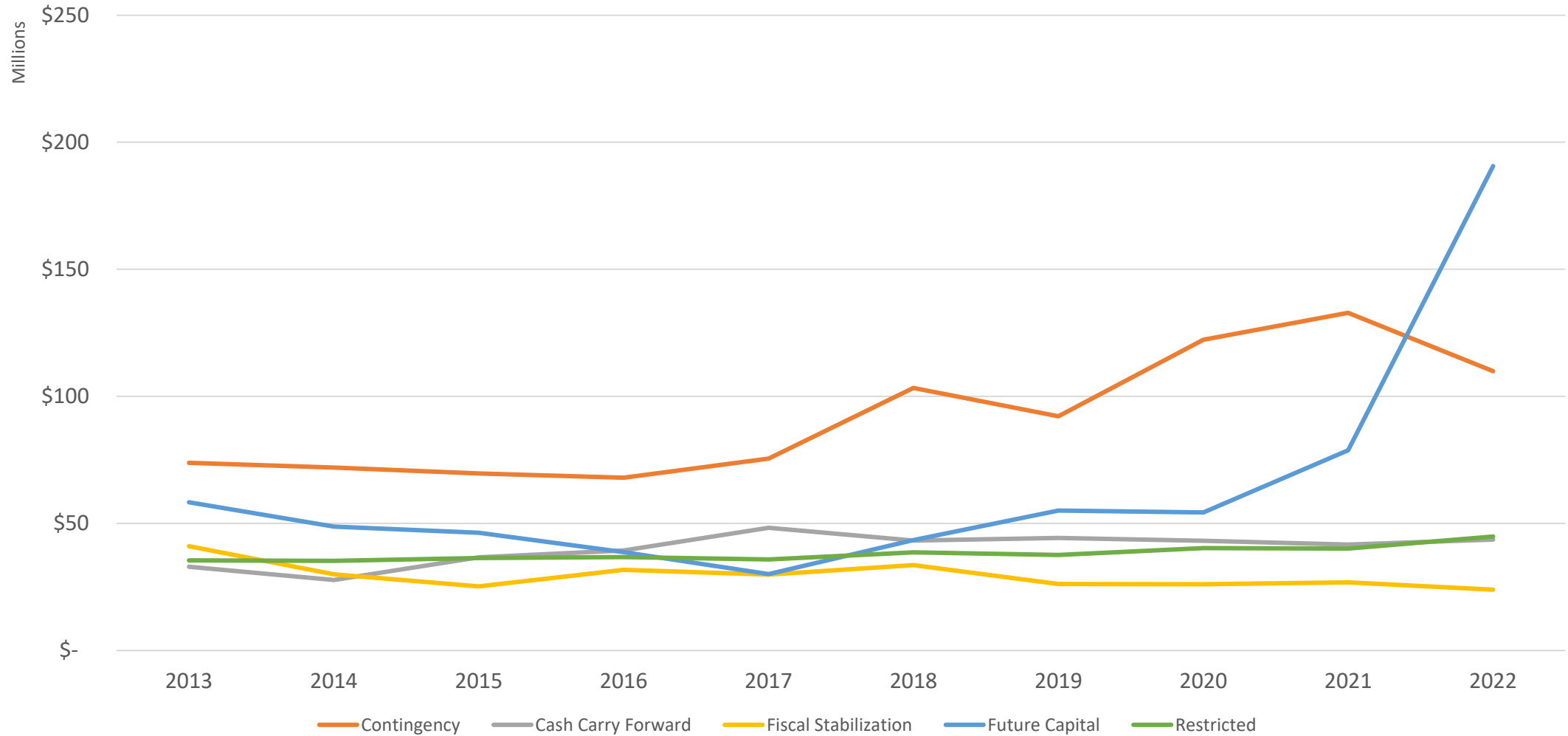
Internal Service Funds such as Self Insurance and Vehicle Revolving Fund

Special Revenue Funds such as Tourism Development and Boater Revolving Fund



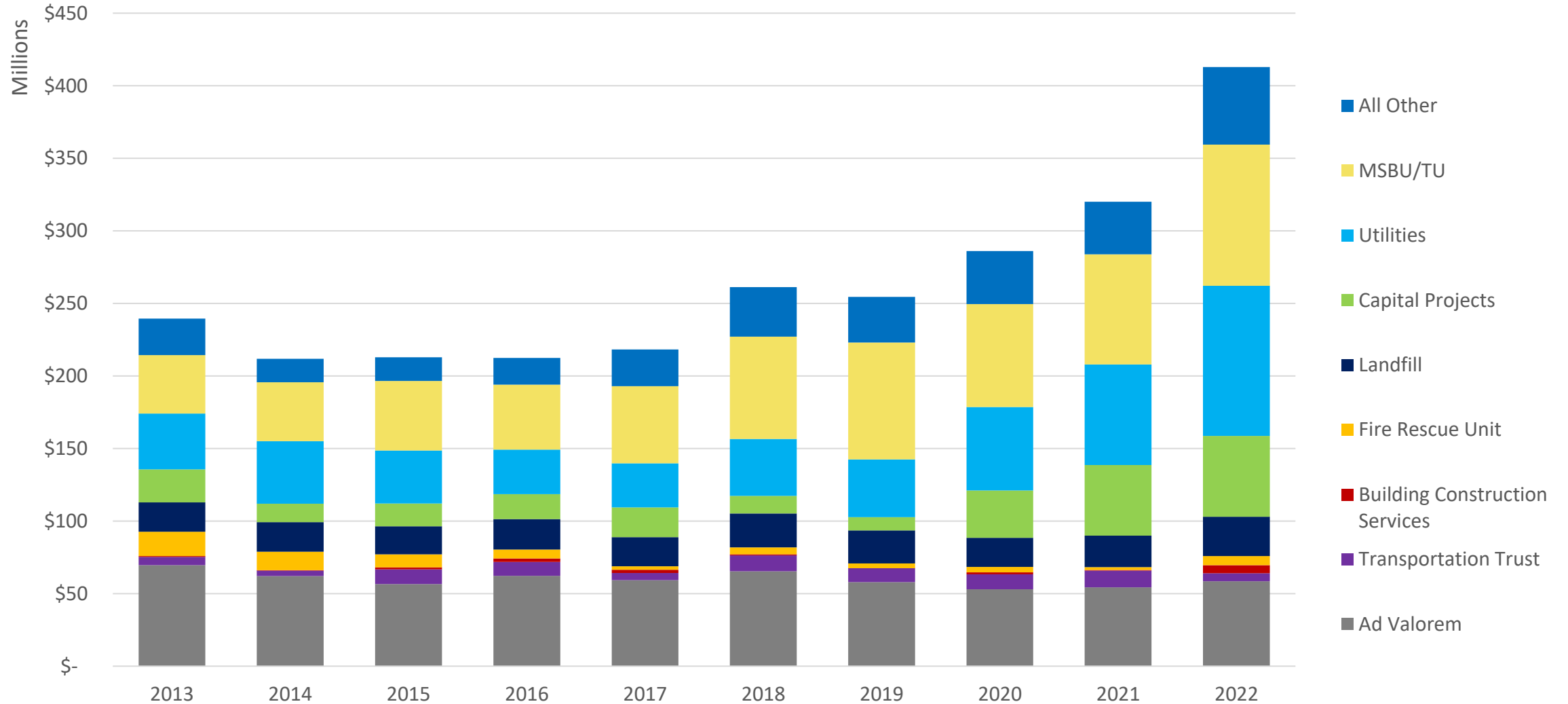
# Total Reserves

## 10 Year History by Category



# Total Reserves

## 10 Year History by Fund



# 5 Year Budget History

|                              | FY17/18     | FY18/19     | FY19/20     | FY20/21     | FY21/22     |
|------------------------------|-------------|-------------|-------------|-------------|-------------|
| <b>Net Budget</b>            |             |             |             |             |             |
| Operating                    | 344,927,716 | 367,599,380 | 409,238,583 | 414,554,650 | 446,004,889 |
| Capital                      | 374,728,736 | 348,400,172 | 366,355,338 | 311,333,206 | 408,106,721 |
| Total Net Budget             | 719,656,452 | 715,999,552 | 775,593,921 | 725,887,856 | 854,111,610 |
| <b>Millage</b>               |             |             |             |             |             |
| Countywide                   | 6.3007      | 6.3007      | 6.3007      | 6.3007      | 6.3007      |
| Total Aggregate              | 8.7786      | 8.7786      | 8.7877      | 8.7983      | 8.8073      |
| Change in Assessed Valuation | 8.53%       | 8.21%       | 7.56%       | 6.93%       | 7.20%       |
| Tax Revenue Levied           | 136,488,862 | 147,942,360 | 158,926,854 | 169,800,608 | 181,945,040 |
| <b>Reserves</b>              |             |             |             |             |             |
| Ad Valorem                   | 65,208,024  | 59,931,801  | 56,587,133  | 61,401,139  | 58,554,819  |
| County-wide                  | 262,146,731 | 255,157,697 | 287,961,896 | 258,668,865 | 354,290,640 |
| <b>Debt</b>                  |             |             |             |             |             |
| Outstanding Debt             | 253,211,932 | 263,270,355 | 245,970,317 | 248,241,764 | 227,554,905 |

# Budget Changes Since July 20<sup>th</sup> Workshop

Listed on page 7 of the agenda

# Changes made since July 20<sup>th</sup>

Budgeted for additional Transit revenue for the American Rescue Plan Act Grant as a result of Covid-19 in the amount of \$594,987

# BCC Action:

Adopt changes as listed on page 7

# Adopt Tentative Rates

FY2021/22

# Approval of Tentative Rates and Budgets

- Tentative until final Public Hearing
- Millage rates can be reduced – but not raised

## Sections

- I. County–Wide Funds
- II. Voted Debt Service
- III. MSTU’s (Municipal Service Taxing Units)
- IV. Other Funds
  - Special Revenue Funds (non – MSBU)
  - Enterprise Funds
  - Special Revenue Funds (MSBU)